

Why Teachers Must Become Change Agents

Michael G. Fullan

Teacher education programs must help teaching candidates to link the moral purpose that influences them with the tools that will prepare them to engage in productive change.

Teaching at its core is a moral profession. Scratch a good teacher and you will find a moral purpose. At the Faculty of Education, University of Toronto, we recently examined why people enter the teaching profession (Stiegelbauer 1992). In a random sample of 20 percent of 1,100 student teachers, the most frequently mentioned theme was “to make a difference in the lives of students.” Of course, such statements cannot be taken at face value because people have a variety of motives for becoming teachers. Nonetheless, there is a strong kernel of truth to this conclusion.

What happens in teacher preparation, the early years of teaching, and throughout the career, however, is another story. Those with a clear sense of moral purpose often become disheartened, and those with a limited sense of purpose are never called upon to demonstrate their commitment. In an extensive study of teacher burnout, Farber (1991) identifies the devastating effects of the growing “sense of inconsequentiality” that often accompanies the teacher’s career. Many teachers, says Farber, begin their careers “with a sense that their work is socially meaningful and will yield great personal satisfactions.” This sense dissipates, however, as “the inevitable difficulties of teaching . . . interact with personal issues and vulnerabilities, as well as social pressure and values, to engender a sense of frustration and force a reassessment of the possibili-

ties of the job and the investment one wants to make in it” (1991, p. 36).

A Natural Alliance

Certainly calls for reestablishing the moral foundation of teaching are warranted, but increased commitment at the one-to-one and classroom levels alone is a recipe for moral martyrdom. To have any chance of making teaching a noble and effective profession—and this is my theme here—teachers must combine the mantle of moral purpose with the skills of change agency.

Moral purpose and change agency, at first glance, appear to be strange bedfellows. On closer examination they are natural allies (Fullan 1993). Stated more directly, moral purpose—or making a difference—concerns bringing about improvements. It is, in other words, a *change theme*. In addition to the need to make moral purpose more explicit, educators need the tools to engage in change productively. Moral purpose keeps teachers close to the needs of children and youth; change agency causes them to develop better strategies for accomplishing their moral goals.

Those skilled in change appreciate its volatile character, and they explicitly seek ideas for coping with and influencing change toward some desired ends. I see four core capacities for building greater change capacity: personal vision-building, inquiry, mastery, and collaboration (see Senge 1990 and Fullan 1993). Each of these



has its institutional counterpart: shared vision-building; organizational structures, norms, and practices of inquiry; the development of increased repertoires of skills and know-how among organizational members; and collaborative work cultures.

But we are facing a huge dilemma. On the one hand, schools are expected to engage in continuous renewal, and change expectations are constantly swirling around them. On the other hand, the way teachers are trained, the way schools are organized, the way the educational hierarchy operates, and the way political decision makers treat educators results in a system that is more likely to retain the status quo. One way out of this quandary is to make explicit the goals and skills of change agency. To break the impasse, we need a new conception of teacher professionalism that integrates moral purpose and change agency, one that works simultaneously on individual and institutional development. One cannot wait for the other.



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Personal Vision-Building

Working on personal visions means examining and re-examining why we came into teaching. Asking "What difference am I trying to make personally?" is a good place to start.

For most of us, the reasons are there, but possibly buried. For the beginning teacher, they may be underdeveloped. It is time to make them front and center. Block emphasizes that "creating a vision forces us to take a stand for a preferred future" (1987, p. 102). To articulate our vision of the future "is to come out of the closet with our doubts about the organization and the way it operates" (p. 105).

Personal vision comes from within. It gives meaning to work, and it exists independently of the organization or group we happen to be in. Once it gets going, it is not as private as it sounds. Especially in moral occupations like teaching, the more one takes the risk to express personal purpose, the more kindred spirits one will find. Paradoxically,

personally, personal purpose is the route to organizational change. When it is diminished, we see in its place group-think and a continual stream of fragmented, surface changes acquired uncritically and easily discarded.

Inquiry

All four capacities of change are intimately interrelated and mutually reinforcing. The second one—inquiry—indicates that formation and enactment of personal purpose are not static matters but, rather, a perennial quest. Pascale (1990) captures this precisely: "The essential activity for keeping our paradigm current is persistent questioning. I will use the term *inquiry*. Inquiry is the engine of vitality and self-renewal" (p. 14, emphasis in original).

Inquiry is necessary for forming and reforming personal purpose. While the latter comes from within, it must be fueled by information and ideas in the environment. Inquiry means internalizing norms, habits, and techniques for

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continuous learning. For the beginner, learning is critical because of its formative timing. Lifelong learning is essential because in complex, ever-changing societies mental maps "cease to fit the territory" (Pascale 1990, p. 13). Teachers as change agents are career-long learners, without which they would not be able to stimulate students to be continuous learners.

Mastery

Mastery is a third crucial ingredient. People *behave* their way into new visions and ideas, not just think their way into them. Mastery is obviously necessary for effectiveness, but it is also a means for achieving deeper understanding. New mind-sets arise from mastery as much as the reverse.

It has long been known that expertise is central to successful change, so it is surprising how little attention we pay to it beyond one-shot workshops and disconnected training. Mastery involves strong initial teacher education and career-long staff develop-

ment, but when we place it in the perspective of comprehensive change, it is much more than this. Beyond exposure to new ideas, we have to know where they fit, and we have to become skilled in them, not just like them.

To be effective at change, mastery is essential both in relation to specific innovations and as a personal habit.

Collaboration

There is a ceiling effect to how much we can learn if we keep to ourselves (Fullan and Hargreaves 1991). The ability to collaborate on both a small- and large-scale is becoming one of the core requisites of postmodern society. Personal strength, as long as it is open-minded (that is, inquiry-oriented), goes hand-in-hand with effective collaboration—in fact, without personal strength collaboration will be more form than content. Personal and group mastery thrive on each other in learning organizations.

In sum, the moral purpose of teaching must be reconceptualized as a change theme. Moral purpose without change agency is martyrdom; change agency without moral purpose is change for the sake of change. In combination, not only are they effective in getting things done, but they are good at getting the *right* things done. The implications for teacher education and for redesigning schools are profound.

Society's Missed Opportunity

Despite the rhetoric about teacher education today, there does not seem to be a real belief that investing in teacher education will yield results. With all the problems demanding immediate solution, it is easy to overlook a preventive strategy that would take several years to have an impact.

Currently, teacher education—from initial preparation throughout the career—is not geared toward continuous learning. Teacher education has the honor of being the worst problem and the best solution in education. The absence of a strong publicly stated knowledge base allows the misconception to continue that any smart

Who's Teaching America's Teachers?

Robert Ciscell

How much will a professor who taught for a few years in the late '50s know about the realities of elementary and secondary classrooms in the '90s?

Not much, you might answer, but one of the best-kept secrets in education is the fact that the typical education professor has fewer than five years of experience in the "real world" of K-12 education. For most, that experience occurred more than two decades ago. Even more frightening is the revelation that 30 percent of those who made up the education professoriat in the 1980s had no previous field experience (Ducharme and Agne 1983).

Would a medical school permit someone who hadn't worked in a medical facility for three decades to teach? Certainly not. Students in business or law wouldn't tolerate it either, yet generations of prospective teachers have been carried along in the deception.

It is a generally accepted premise in our society that anyone can teach, even without professional training. One recent study showed that as many as one-third of education majors believed they could begin teaching immediately without any coursework or experience in education (Book et al.

Education professor who haven't taught in a K-12 classroom in 20 years undermine preservice students' attitudes about teaching.

1985). Such assumptions have been bolstered by state legislatures scrambling to certify emergency teachers simply because they possess a degree in a "related" field.

Most children spend 180 days each year in the company of teachers—more than 14,000 hours between kindergarten and high school graduation. A few eventually choose a career in teaching, and as undergraduate education majors they look back upon their K-12 years as the true internship for prospective teachers. In fact, research suggests that most of them consider their public school years to be more important than preservice coursework as a source of knowledge about the professional realities of a career in teaching.

person can teach. After visiting 14 colleges of education across the U.S., Kramer (1992) concludes:

Everything [a person] needs to know about how to teach could be learned by intelligent people in a single summer of well-planned instruction (p. 24).

In a twisted way, there is some truth to this observation. It is true in the sense that many people did and still do take such minimal instruction and manage to have a career in teaching. It is true also that some people with a strong summer program would end up knowing as much or more as others

who take a weak yearlong program. In her journey, Kramer found plenty of examples of moral purpose—caring people, committed to social equality. What she found wanting was an emphasis on knowledge and understanding. Caring and competence are of course not mutually exclusive (indeed this is the point), but they can seem that way when the knowledge base is so poorly formulated.

Teacher education institutions themselves must take responsibility for their current reputation as laggards rather than leaders of educational reform. I will not take up the critical

Students consistently indicate that education professors offer limited information about teachers' professional problems. A survey of nearly 500 Michigan State University students enrolled in an introductory education course suggested that education coursework offered limited knowledge about the day-to-day life of a teacher (Book et al. 1983). Students looked forward to full-time teaching and predicted that educational foundations courses would contribute even less to their professional preparation than their own experiences as K-12 students.

In another study (Ciscell 1989), 227 junior-level education majors in three universities were asked to rank several possible sources of information about the realities of teaching. Respondents rated "student teaching/field experiences" as their most important source of preservice knowledge about the teaching profession. More importantly, these education majors ranked "first-hand observations of former K-12 teachers" as more important than preservice "methods courses." When asked if they felt ready to teach, nearly 70 percent of these junior-level respondents indicated that they were ready to start full-time teaching careers immediately.

area of recruitment and selection in the profession (for the best discussion, see Schlechty 1990, chapter 1). In many ways an "if you build it, they will come" strategy is called for. It is self-defeating to seek candidates who turn out to be better than the programs they enter. What is needed is a combination of selection criteria that focus on academics as well as experience (related, for example, to moral purpose), sponsorship for underrepresented groups, and a damn good program.

Teacher educators like other would-be change agents must take some initiative themselves. Examples are

Would a medical school permit someone who hadn't worked in a medical facility for three decades to teach? Certainly not.

The education reform movement has managed to focus some attention on the process of teacher preparation, but few concerns have been expressed about teacher educators themselves. Perhaps it's time to look more closely at who has been teaching America's teachers.

Clearly, restructuring teacher preparation to include a "cutting edge" professoriat—and move away from an emphasis on scholarly productivity—would be a formidable task. Yet the character of teacher education may be altered in this decade not by legislative mandates or creative preservice requirements but by the massive faculty retirements due before the end

of the century. Intelligent recruitment of candidates with broad experience in contemporary elementary and secondary schools could be a logical response to the education reform movement and the basis for rebuilding trust among preservice teachers. ■

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now happening on several fronts. At the University of Toronto, we embarked on a major reform effort in 1988. With a faculty of some 90 staff and 1,100 full-time students in a one-year post-baccalaureate teacher certification program, we piloted a number of field-based options in partnerships with school systems (see University of Toronto, *Making a Difference* Video, 1992a). In 1991 I prepared a paper for our strategic planning committee, taking as a starting point the following premise: *Faculties of Education should not advocate things for teachers or schools that they are not*

capable of practicing themselves. Using a hypothetical "best faculty of education in the country" metaphor, I suggested that such a faculty would:

1. commit itself to producing teachers who are agents of educational and social improvement,
2. commit itself to continuous improvement through program innovation and evaluation,
3. value and practice exemplary teaching,
4. engage in constant inquiry,
5. model and develop lifelong learning among staff and students,



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6. model and develop collaboration among staff and students,
7. be respected and engaged as a vital part of the university as a whole,
8. form partnerships with schools and other agencies,
9. be visible and valued internationally in a way that contributes locally and globally,
10. work collaboratively to build regional, national, and international networks (Fullan 1991).

To illustrate, consider items 3 and 6. It would seem self-evident that faculties of education would stand for exemplary teaching among their own staff. Faculties of education have some excellent (and poor) teachers, but I would venture to say that hardly any have effective *institutional* mechanisms for improving their own teaching. Regarding item 6, many faculties of education advocate collaborative work cultures for schools, and some participate in professional development schools. This leads to two embarrassing questions. First, to what extent are teacher preparation programs designed so that student teachers deliberately develop and practice the habits and skills of collaboration? Even more embarrassing, to what extent do university professors (arts and science, as well as education) value and practice collaboration in their own teaching and scholarship?

Key Images for Teacher Preparation

With such guiding principles, and some experience with them through our pilot projects, we at the University of Toronto have recently begun redesigning the entire teacher preparation program. Our Restructuring Committee has proposed that:

Every teacher should be knowledgeable about, committed to, and skilled in:

1. working with *all* students in an equitable, effective, and caring manner by respecting diversity in relation to ethnicity, race, gender, and special needs of each learner;
2. being active learners who continuously seek, assess, apply, and communicate knowledge as reflective practitioners throughout their careers;
3. developing and applying knowledge of curriculum, instruction, principles of learning, and evaluation needed to implement and monitor effective and evolving programs for all learners;
4. initiating, valuing, and practicing collaboration and partnerships with students, colleagues, parents, community, government, and social and business agencies;
5. appreciating and practicing the principles, ethics, and legal responsibilities of teaching as a profession;
6. developing a personal philosophy of teaching which is informed by and contributes to the organizational, community, societal, and global contexts of education (University of Toronto, B.Ed. Restructuring Committee, 1992b).

We are now developing the actual program, curriculum, and teaching designs. Everything we know about the complexities of change applies in spades to the reform of higher education institutions. Nonetheless, after four years, we have made good progress and look forward to the next four years as the ones when more comprehensive and systematic reform will be put into place (see also Goodlad 1991, Howey 1992, and the third report of the Holmes Group, forthcoming).

To summarize: Faculties of education must redesign their programs to focus directly on developing the beginner's knowledge base for effective teaching *and* the knowledge base for changing the conditions that affect teaching. Sarason puts it this way: "Is it asking too much of preparatory programs to prepare their students for a 'real world' which they must understand *and seek to change* if as persons and professionals they are to grow, not only to survive" (in press, p. 252, my emphasis). Goodlad (1991) asks a similar question: "Are a large percentage of these educators thoroughly grounded in the knowledge and skills required to bring about meaningful change?" (p. 4). The new standard for the future is that every teacher must strive to become effective at managing change.

Redesigning Schools

One of the main reasons that restructuring has failed so far is that there is no underlying conception that grounds what would happen within new structures. Restructuring has caused changes in participation, in governance, and in other formal aspects of the organization, but in the majority of cases, it has not affected the teaching-learning core and professional culture (Berends 1992, Fullan 1993). *To restructure is not to reculture.*

The professional teacher, to be effective, must become a career-long learner of more sophisticated pedagogies and technologies and be able to form and reform productive collaborations with colleagues, parents, community agencies, businesses, and

others. The teacher of the future, in other words, must be equally at home in the classroom and in working with others to bring about continuous improvements.

I do not have the space to elaborate—indeed many of the details have not been worked out. The general directions, however, are clear. In terms of pedagogy, the works of Gardner (1991) and Sizer (1992)—in developing approaches to teaching for understanding—exemplify the kinds of knowledge and skills that teachers must develop and enlarge upon throughout their careers.

Beyond better pedagogy, the teacher of the future must actively improve the conditions for learning in his or her immediate environments. Put one way, teachers will never improve learning in the classroom (or whatever the direct learning environment) unless they also help improve conditions that surround the classroom. Andy Hargreaves and I developed 12 guidelines for action consistent with this new conception of “interactive professionalism”:

1. locate, listen to, and articulate your inner voice;
2. practice reflection in action, on action, and about action;
3. develop a risk-taking mentality;
4. trust processes as well as people;
5. appreciate the total person in working with others;
6. commit to working with colleagues;
7. seek variety and avoid balkanization;
8. redefine your role to extend beyond the classroom;
9. balance work and life;
10. push and support principals and other administrators to develop interactive professionalism;
11. commit to continuous improvement and perpetual learning;
12. monitor and strengthen the connection between your development and students' development (Fullan and Hargreaves 1991).

We also developed eight guidelines for principals that focus their energies on reculturing the school toward

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greater interactive professionalism to make a difference in the educational lives of students. However, as important as principals can be, they are a diversion (and perhaps a liability) as far as new conceptions of the professional teacher are concerned. In a real sense, what gives the contemporary principalship inflated importance is the absence of leadership opportunities on the part of teachers (Fullan 1993).

A New Professionalism

Teacher professionalism is at a threshold. Moral purpose and change agency are implicit in what good teaching and effective change are about, but as yet they are society's (and teaching's) great untapped resources for radical and continuous improvement. We need to go public with a new rationale for why teaching and teacher development are fundamental to the future of society.

Above all, we need action that links initial teacher preparation and continuous teacher development based on moral purpose and change agency with the corresponding restructuring of universities and schools and their relationships. Systems don't change by themselves. Rather, the actions of individuals and small groups working on new conceptions intersect to produce breakthroughs (Fullan 1993). New conceptions, once mobilized, become new paradigms. The new paradigm for teacher professionalism synthesizes the forces of moral purpose and change agency. ■

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